Budget to Actual Comparison



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Overview and Basis of Accounting

Overview

Gainesville Regional Utilities (GRU or the Utility) is a combined municipal utility system operating electric, water, wastewater, natural gas, and telecommunications (GRUCom) systems. GRU is a utility enterprise of the City of Gainesville, Florida (City) and is reported as an enterprise fund in the comprehensive annual financial report of the City.

We offer readers this analysis of the budget to actual activities of GRU for the year ended September 30, 2019.

Basis of Accounting

GRU is required to follow the provisions in the Second Amended and Restated Utilities System Revenue Bond Resolution (Resolution) adopted by the City on September 21, 2017. GRU's electric and gas accounts are maintained substantially in accordance with the Uniform System of Accounts of the Federal Energy Regulatory Commission (FERC), as required by the Resolution, and in conformity with accounting principles generally accepted in the United States of America using the accrual basis of accounting, including the application of regulatory accounting as described in Governmental Accounting Standards Board (GASB) Statement No. 62 - Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements.

GRU prepares its financial statements in accordance with GASB Statement No. 62, *paragraphs* 476-500, *Regulated Operations*, and records various regulatory assets and liabilities. For a government to report under GASB Statement No. 62, its rates must be designed to recover its costs of providing services, and the utility must be able to collect those rates from customers. If it were determined, whether due to regulatory action or competition, that these standards no longer applied, GRU could be required to expense its regulatory assets and liabilities. Management believes that GRU currently meets the criteria for continued application of GASB Statement No. 62, but will continue to evaluate significant changes in the regulatory and competitive environment to assess continuing applicability of the criteria.

The Resolution specifies the flow of funds from revenues and the requirements for the use of certain restricted and unrestricted assets. Under the Resolution, rates are designed to cover operation and maintenance expenses, rate stabilization, debt service requirements, utility plant improvement fund contributions and for any other lawful purpose. The flow of funds excludes depreciation expense and other noncash revenue and expense items. This method of rate setting results in costs being included in the determination of rates in different periods than when these costs are recognized for financial statement purposes. The effects of these differences are recognized in the determination of operating income in the period that they occur, in accordance with GRU's accounting policies.

Management's	Discussion	and	Analysis

Management's Discussion and Analysis

We offer readers of GRU's Budget to Actual Comparison this management's discussion and analysis of the budget variances of GRU for the period ended September 30, 2019. It should be read in conjunction with the Budget to Actual Comparison that follows this section.

Budget Highlights

Combined Systems

 The fiscal year 2019 budget anticipated that withdrawals of \$12.2 million would be required from rate stabilization. Based on results of operations \$11.9 million was withdrawn, \$9.4 million of which was set aside for redemption of debt as a result of the 2019 Series A, B, and C transaction.

Electric System

- Total MWH sales in fiscal year 2019 were 0.2% below budget, and combined residential and non-residential revenues were 0.3% below budget.
- Fuel adjustment revenue and corresponding fuel expenses increased \$3.0 million or 3.6% due to natural gas fuel prices which were higher than forecasted, and a forced outage at the JR Kelly plant which resulted in increased fuel expenses from additional purchased power. Fuel revenue is adjusted upward through the fuel levelization balance to offset increased fuel costs. The fuel levelization balance decreased below the targeted amount so an increase to the fuel adjustment rate was made effective May 1st. Fuel revenues match fuel expenses as a pass-through to customers.
- Other electric sales are running below budget by \$3.0 million due to lower South Energy Center (SEC) related revenue as well as rental lighting coming in below budget. SEC revenue was lower than projected due to the fact that the facility is running the generation engine (7MW) instead of the turbine (4MW), based on the UF Health Campus need for capacity.
- Other revenue is under budget by \$6.3 million due in large part to the reclassification of revenue collected for the Enterprise Resource Planning (ERP) project, Total Rewards and lower revenue related to SEC chilled water and backup power. The ERP and Total Rewards revenue was moved to a regulatory liability account on the balance sheet until project implementation begins.

- Power production costs are less than expected because of lower contract costs related
 to outage events as well as lower electric expense at the SEC facility. The SEC facility
 is running the generation engine (7MW) instead of the turbine (4MW). The engine will be
 run for the foreseeable future until the UF Health campus is further developed increasing
 the need for additional capacity.
- In the administrative and general expense category, electric services, contractual services and building maintenance costs came in below budget. Additionally, projected impacts of the total rewards pay and compensation study were budgeted at \$420,148 in fiscal year 2019 but the project was not initiated during the fiscal year.
- Debt service is lower than budget due to the utility closing on its 2019 Series A, B and C bond issue which produced a reduction in fiscal year 2019 debt service expenditures.

Water System

- Total kGal sales of water for fiscal year 2019 were 1.0% below with residential sales revenue slightly below budget and non-residential revenue just above budget.
- Other revenue is under budget by \$1.1 million. Primary factors driving this variance are plant connection charges at \$323,000 below budget and the movement of revenue collected for the ERP project to a regulatory liability account while the project is on hold.
- Transmission and distribution expenses are lower than budgeted due to deferral of the ERP project already discussed.
- In the administrative and general expense category, electric services, contractual services and building maintenance costs came in below budget. Additionally, projected impacts of the total rewards pay and compensation study were budgeted at \$112,726 in fiscal year 2019 but the project was not initiated during the fiscal year.
- Debt service is lower than budget due to the utility closing on its 2019 Series A, B and C bond issue which produced a reduction in fiscal year 2019 debt service expenditures.

Wastewater System

- Total kGals billed during fiscal year 2019 were at 0.5% below budget with total residential and non-residential revenues at 0.4% below budget.
- Other revenue is under budget by \$100,000 due to the movement of revenue collected for the ERP project to a regulatory liability account while the project is on hold offset by lower than planned WW connection charges.
- On a combined basis, collection and treatment costs were \$1,621,017 or 9.3% below budget, in part due to deferral of the ERP project.
- In the administrative and general expense category, electric services, contractual services and building maintenance costs came in below budget. Additionally, projected impacts of the total rewards pay and compensation study were budgeted at \$134,549 in fiscal year 2019 but the project was not initiated during the fiscal year.
- Debt service is lower than budget due to the utility closing on its 2019 Series A, B and C bond issue which produced a reduction in fiscal year 2019 debt service expenditures.

Gas System

- Retail therm sales were 6.3% below budget, primarily due to a mild winter locally. Residential and non-residential revenues came in at 2.9% below budget.
- Gas fuel adjustment revenues and purchased gas expense were 3.3% below budget for fiscal year 2019.
- Other revenue is down due to lower turn-on fee revenue as well as the movement of revenue collected for the ERP project to a regulatory liability account while the project is on hold.
- Operation and maintenance expense are lower due to deferred ERP related costs already discussed.
- In the administrative and general expense category, vehicle and transportation expenses, electric services and contractual services came in below budget. Additionally, projected impacts of the total rewards pay and compensation study were budgeted at \$45,050 in fiscal year 2019 but the project was not initiated during the fiscal year.

• Debt service is lower than budget due to the utility closing on its 2019 Series A, B and C bond issue which produced a reduction in fiscal year 2019 debt service expenditures.

Telecommunications System

- Total telecommunication sales of services are slightly down by 0.2% due to trunking radio revenue coming in 2.7% below projections.
- Operation and maintenance expenses are higher due to greater shared service overheads allocated to the system than budgeted. Also as with the other systems expenses are lower due to deferred ERP related costs already discussed.
- Administrative and general expenses are below budget due to lower shared service overheads than budgeted. Additionally, projected impacts of the total rewards pay and compensation study were budgeted at \$36,526 in fiscal year 2019 but the project was not initiated during the fiscal year.
- Debt service is lower than budget due to the utility closing on its 2019 Series A, B and C bond issue which produced a reduction in fiscal year 2019 debt service expenditures.

Budget to Actual Statements

Combined Systems

Budget to Actual Comparison

		Budget		Actual	0\	Actual /er/ <under> Budget</under>	% Variance
REVENUES:		Buaget		Actual		Daaget	70 Variance
Electric system:							
Sales of electricity	\$	185,268,657	\$	183,010,003	\$	(2,258,654)	(1.2)
Fuel adjustment	*	83,811,322	Ψ.	86,839,936	*	3,028,614	3.6
Sales for resale		2,906,940		4,774,197		1,867,257	64.2
Transfer from/(to) rate stabilization		4,342,524		1,175,150		(3,167,374)	(72.9)
Other revenue		8,253,789		1,942,310		(6,311,479)	(76.5)
Other income (expense)		547,303		6,455,279		5,907,976	1,079.5
Build America Bonds		2,852,048		2,873,052		21,004	0.7
Total electric system revenues		287,982,583		287,069,927		(912,656)	(0.3)
Water system:							
Sales of water		35,001,771		35,135,406		133.635	0.4
Transfer from/(to) rate stabilization		152,124		(1,434,068)		(1,586,192)	(1,042.7)
Other revenue		2,876,527		1,783,599		(1,092,928)	(38.0)
Other income (expense)		305,066		503,016		197,950	64.9
Build America Bonds		805,701		811,634		5,933	0.7
Total water system revenues		39,141,189		36,799,587		(2,341,602)	(6.0)
Wastewater system:							
Sales of wastewater		40,436,149		40,278,404		(157,745)	(0.4)
Transfer from/(to) rate stabilization		1,588,082		(2,165,512)		(3,753,594)	(236.4)
Other revenue		3,912,217		3,812,266		(99,951)	(2.6)
Other income (expense)		220,625		424,708		204,083	92.5
Build America Bonds		918,583		925,348		6,765	0.7
Total wastewater system revenues		47,075,656		43,275,214		(3,800,442)	(8.1)
Gas system:							
Sales of gas		15,690,844		15,358,452		(332,392)	(2.1)
Fuel adjustment		8,449,129		8,169,312		(279,817)	(3.3)
Transfer from/(to) rate stabilization		5,112,157		6,907,847		1,795,690	35.1
Other revenue		1,758,209		(76,221)		(1,834,430)	(104.3)
Other income (expense)		119,792		434,367		314,575	262.6
Build America Bonds		597,516		601,916		4,400	0.7
Total gas system revenues		31,727,647		31,395,673	_	(331,974)	(1.0)
Telecommunications system:							
Sales of services		11,220,202		11,198,871		(21,331)	(0.2)
Transfer from/(to) rate stabilization		2,226,629		471,447		(1,755,182)	(78.8)
Other revenue		179,345		(205,414)		(384,759)	(214.5)
Other income (expense)		(20,237)		197,688		217,925	(1,076.9)
Total telecommunications system revenues		13,605,939		11,662,592		(1,943,347)	(14.3)
TOTAL REVENUES		419,533,014		410,202,993		(9,330,021)	(2.2)

Combined Systems

Budget to Actual Comparison

			Actual Over/ <under></under>	
	Budget	Actual	Budget	% Variance
OPERATION, MAINTENANCE AND ADMINISTRATIVE EXPENSES:				
Electric system:				
Fuel expenses	83,811,322	86,839,936	3,028,614	3.6
Operation and maintenance	72,050,494	69,352,192	(2,698,302)	(3.7)
Administrative and general	19,926,146	22,508,085	2,581,939	13.0
Total Electric System Expenses	175,787,962	178,700,213	2,912,251	1.7
Water system:				
Operation and maintenance	13,109,720	12,712,054	(397,666)	(3.0)
Administrative and general	6,532,299	5,032,544	(1,499,755)	(23.0)
Total Water System Expenses	19,642,019	17,744,598	(1,897,421)	(9.7)
Wastewater system:				
Operation and maintenance	17,353,447	15,732,430	(1,621,017)	(9.3)
Administrative and general	6,076,188	4,803,929	(1,272,259)	(20.9)
Total Wastewater System Expenses	23,429,635	20,536,359	(2,893,276)	(12.3)
Gas system:				
Fuel expense and purchased gas	8,449,129	8,169,312	(279,817)	(3.3)
Operation and maintenance	3,257,583	4,019,515	761,932	23.4
Administrative and general	3,632,313	2,978,438	(653,875)	(18.0)
Total Gas System Expenses	15,339,025	15,167,265	(171,760)	(1.1)
Telecommunications system:				
Operation and maintenance	5,503,010	6,307,390	804,380	14.6
Administrative and general	2,148,071	1,082,086	(1,065,985)	(49.6)
Total Telecommunications System Expenses	7,651,081	7,389,476	(261,605)	(3.4)
TOTAL EXPENSES	241,849,722	239,537,911	(2,311,811)	(1.0)
NET REVENUES IN ACCORDANCE WITH BOND RESOLUTION:				
-	440 404 004	100 000 711	(0.004.007)	(0.4)
Total electric system	112,194,621	108,369,714	(3,824,907)	(3.4)
Total water system	19,499,170	19,054,989	(444,181)	(2.3)
Total wastewater system	23,646,021	22,738,855	(907,166)	(3.8)
Total gas system Total telecommunications system	16,388,622 5,954,858	16,228,408 4,273,116	(160,214) (1,681,742)	(1.0) (28.2)
•				
TOTAL NET REVENUES IN ACCORDANCE WITH BOND RESOLUTION	177,683,292	170,665,082	(7,018,210)	(3.9)
LESS:				
Debt service	98,113,882	91,095,672	(7,018,210)	(7.2)
Debt service - UPIF	-	-	-	-
UPIF contributions	41,284,409	41,284,409	-	-
Transfer to City of Gainesville General Fund	38,285,001	38,285,001		
NET IMPACT TO RATE STABILIZATION - ADDITION (REDUCTION)	\$ -	\$ -	\$ -	

Electric System

Budget to Actual Comparison

	Budget		Actual	 Actual er/ <under> Budget</under>	% Variance
REVENUES:	 				
Residential	\$ 72,763,208	\$	72,753,116	\$ (10,092)	(0.0)
Non-residential	85,714,854		86,272,732	557,878	0.7
Fuel adjustment	83,811,322		86,839,936	3,028,614	3.6
Sales for resale	2,906,940		4,774,197	1,867,257	64.2
Utility surcharge	4,262,049		4,466,504	204,455	4.8
Other electric sales	22,528,546		19,517,651	 (3,010,895)	(13.4)
Total Sales of Electricity	271,986,919		274,624,136	2,637,217	1.0
Transfer from/(to) rate stabilization	4,342,524		1,175,150	(3,167,374)	(72.9)
Other revenue	8,253,789		1,942,310	(6,311,479)	(76.5)
Other income (expense)	547,303		6,455,279	5,907,976	1,079.5
Build America Bonds	 2,852,048		2,873,052	 21,004	0.7
Total Revenues	 287,982,583	_	287,069,927	 (912,656)	(0.3)
OPERATION, MAINTENANCE AND ADMINISTRATIVE EXPENSES:					
Fuel expenses	83,811,322		86,839,936	3,028,614	3.6
Power production	48,136,154		45,716,984	(2,419,170)	(5.0)
Transmission and distribution	23,914,340		23,635,208	(279, 132)	(1.2)
Administrative and general	 19,926,146		22,508,085	 2,581,939	13.0
Total Operation, Maintenance and Administrative Expenses	 175,787,962		178,700,213	 2,912,251	1.7
TOTAL NET REVENUES IN ACCORDANCE WITH BOND RESOLUTION	 112,194,621		108,369,714	 (3,824,907)	(3.4)
LESS:					
Debt service	73,408,090		69,583,183	(3,824,907)	(5.2)
UPIF contributions	22,870,663		22,870,663	-	-
Transfer to City of Gainesville General Fund	 15,915,868		15,915,868	 <u>-</u>	
NET IMPACT TO RATE STABILIZATION - ADDITION (REDUCTION)	\$ 	\$	<u> </u>	\$ 	

Water System

Budget to Actual Comparison

		Budget		Actual	Ov	Actual er/ <under> Budget</under>	% Variance
REVENUES:		Dauget	_	Actual		Dauget	70 Variance
Residential	\$	21,967,386	\$	21,370,730	\$	(596,656)	(2.7)
Non-residential	Ψ	10.496.010	Ψ.	11.173.770	Ψ.	677.760	6.5
Utility surcharge		2,538,375		2,590,906		52,531	2.1
Total Sales of Water		35,001,771		35,135,406		133,635	0.4
Transfer from/(to) rate stabilization		152,124		(1,434,068)		(1,586,192)	(1,042.7)
Other revenue		2,876,527		1,783,599		(1,092,928)	(38.0)
Other income (expense)		305,066		503,016		197,950	64.9
Build America Bonds		805,701		811,634		5,933	0.7
Total Revenues		39,141,189		36,799,587		(2,341,602)	(6.0)
OPERATION, MAINTENANCE AND ADMINISTRATIVE EXPENSES:							
Transmission and distribution		5,004,896		4,369,766		(635,130)	(12.7)
Treatment		8,104,824		8,342,288		237,464	2.9
Administrative and general		6,532,299		5,032,544		(1,499,755)	(23.0)
Total Operation, Maintenance and Administrative Expenses		19,642,019	_	17,744,598	_	(1,897,421)	(9.7)
TOTAL NET REVENUES IN ACCORDANCE WITH BOND RESOLUTION		19,499,170		19,054,989		(444,181)	(2.3)
LESS:							
Debt service		7,348,207		6,904,026		(444,181)	(6.0)
UPIF contributions		6,794,891		6,794,891		-	-
Transfer to City of Gainesville General Fund		5,356,072		5,356,072			
NET IMPACT TO RATE STABILIZATION - ADDITION (REDUCTION)	\$	-	\$	-	\$	-	

Wastewater System

Budget to Actual Comparison

		Budget	Actual	0\	Actual /er/ <under> Budget</under>	% Variance
REVENUES:						
Residential	\$	27,458,416	\$ 26,493,074	\$	(965,342)	(3.5)
Non-residential		10,114,764	10,898,265		783,501	7.7
Utility surcharge		2,862,969	 2,887,065		24,096	0.8
Total Sales of Services	-	40,436,149	 40,278,404		(157,745)	(0.4)
Transfer from/(to) rate stabilization		1,588,082	(2,165,512)		(3,753,594)	(236.4)
Other revenue		3,912,217	3,812,266		(99,951)	(2.6)
Other income (expense)		220,625	424,708		204,083	92.5
Build America Bonds		918,583	925,348		6,765	0.7
Total Revenues		47,075,656	43,275,214		(3,800,442)	(8.1)
OPERATION, MAINTENANCE AND ADMINISTRATIVE EXPENSES:						
Collection		6,116,622	7,812,563		1,695,941	27.7
Treatment		11,236,825	7,919,867		(3,316,958)	(29.5)
Administrative and general		6,076,188	4,803,929		(1,272,259)	(20.9)
Total Operation, Maintenance and Administrative Expenses		23,429,635	 20,536,359		(2,893,276)	(12.3)
TOTAL NET REVENUES IN ACCORDANCE WITH BOND RESOLUTION		23,646,021	 22,738,855		(907,166)	(3.8)
LESS:						
Debt service		8,986,333	8,079,167		(907,166)	(10.1)
UPIF contributions		8,799,016	8,799,016		-	=
Transfer to City of Gainesville General Fund		5,860,672	 5,860,672		<u>-</u>	
NET IMPACT TO RATE STABILIZATION - ADDITION (REDUCTION)	\$		\$ 	\$	-	

Gas System

Budget to Actual Comparison

		Budget		Actual	Ov	Actual er/ <under> Budget</under>	% Variance
REVENUES:		Buuget		Actual		Buuget	70 Variance
Residential	\$	8,777,770	\$	8,124,802	\$	(652,968)	(7.4)
Non-residential	Ψ	5,180,805	Ψ	5,428,619	Ψ	247.814	4.8
Fuel adjustment		8,449,129		8,169,312		(279,817)	(3.3)
Utility surcharge		494,397		532,997		38.600	7.8
Other gas sales		1,237,872		1,272,034		34,162	2.8
Total Sales of Gas		24,139,973		23,527,764		(612,209)	(2.5)
Transfer from/(to) rate stabilization		5,112,157		6,907,847		1,795,690	35.1
Other revenue		1,758,209		(76,221)		(1,834,430)	(104.3)
Other income (expense)		119,792		434,367		314,575	262.6
Build America Bonds		597,516		601,916		4,400	0.7
Total Revenues		31,727,647		31,395,673		(331,974)	(1.0)
OPERATION, MAINTENANCE AND ADMINISTRATIVE EXPENSES:							
Fuel expense - purchased gas		8,449,129		8,169,312		(279,817)	(3.3)
Operation and maintenance		3,257,583		4,019,515		761,932	23.4
Administrative and general		3,632,313		2,978,438		(653,875)	(18.0)
Total Operation, Maintenance and Administrative Expenses		15,339,025		15,167,265		(171,760)	(1.1)
TOTAL NET REVENUES IN ACCORDANCE WITH BOND RESOLUTION		16,388,622		16,228,408		(160,214)	(1.0)
	-					<u> </u>	
LESS:						(100.011)	(0.0)
Debt service		4,062,275		3,902,061		(160,214)	(3.9)
UPIF contributions		2,360,793		2,360,793		-	-
Transfer to City of Gainesville General Fund		9,965,554		9,965,554		<u> </u>	
NET IMPACT TO RATE STABILIZATION - ADDITION (REDUCTION)	\$	-	\$		\$	-	

Gainesville Regional Utilities Telecommunications System Budget to Actual Comparison For the Year Ended September 30, 2019

	Budget	Actual	Actual Over/ <under> Budget</under>	% Variance
REVENUES:				
Telecommunications	7,733,558	\$ 7,737,841	\$ 4,283	0.1
Trunking radio	1,718,952	1,672,251	(46,701)	(2.7)
Tower leasing	1,767,692	1,788,779	21,087	1.2
Total Sales of Services	11,220,202	11,198,871	(21,331)	(0.2)
Transfer from/(to) rate stabilization	2,226,629	471,447	(1,755,182)	(78.8)
Other revenue	179,345	(205,414)	(384,759)	(214.5)
Other income (expense)	(20,237)	197,688	217,925	(1,076.9)
Total Revenues	13,605,939	11,662,592	(1,943,347)	(14.3)
OPERATION, MAINTENANCE AND ADMINISTRATIVE EXPENSES:				
Operation and maintenance	5,503,010	6,307,390	804,380	14.6
Administrative and general	2,148,071	1,082,086	(1,065,985)	(49.6)
Total Operation, Maintenance and Administrative Expenses	7,651,081	7,389,476	(261,605)	(3.4)
TOTAL NET REVENUES IN ACCORDANCE WITH BOND RESOLUTION	5,954,858	4,273,116	(1,681,742)	(28.2)
LESS:				
Debt service	4,308,977	2,627,235	(1,681,742)	(39.0)
UPIF contributions	459.046	459.046	-	-
Transfer to City of Gainesville General Fund	1,186,835	1,186,835	<u> </u>	
NET IMPACT TO RATE STABILIZATION - ADDITION (REDUCTION)	\$ -	<u> </u>	\$ -	